

## STATE TOBACCO TAX AND LOTTERY TAX

## I. LEGISLATIVE BACKGROUND

The 1994 Idaho Legislature enacted HB710aa, increasing taxes on tobacco products. The revenues were to be used to fund substance abuse programs in public schools as a way to discourage Idaho youth from the habitual use of tobacco and other drugs. Since that time, due to a variety of reasons, funding for substance abuse efforts has dwindled from a high of \$7 million to the FY2005 appropriation of \$4.7 million.

Following is a brief history of the funding for substance abuse programs:

1994 session	HB710aa increased cigarette and tobacco products tax, but did not contain authority for the State Department of Education to distribute funds to local school districts
1995 session	Spending authority was enacted. Revenues were split between the Department of Juvenile Corrections and State Department of Education (for public schools). Funds not distributed during the first year of the program were added to the schools' portion, allowing a total distribution of \$7 million to public schools beginning July 1, 1995.
1997 session	The split of funding was made permanent. To maintain the \$7 million dedicated fund for schools, the Legislature authorized transfer of \$500,000 in general funds to the State Department of Education Tobacco Fund.
1998 session	Funding for the program fell to \$5.5 million, appropriated from the following sources: \$4.5 million from the cigarette and tobacco product tax, \$500,000 from accrued interest, and \$500,000 from a tax on lottery winnings above \$600. However, since no process for transferring revenues from the State Tax Commission to the public school account was authorized, the \$500,000 from the lottery tax was not distributed.
1999 session	Authority to transfer lottery taxes for the public school programs was enacted. Total appropriation for the Safe and Drug-Free Schools Program was \$5.2 million, comprised of the cigarette and tobacco products tax, taxes on lottery winnings above \$600, and a transfer of \$200,000 from the general account.
2000 session	Funding for the Idaho Safe and Drug-Free Schools Program was set at \$4.7 million and has continued at that level since.

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### II. LEGISLATIVE INTENT

## **Legislative Intent**

It is legislative intent that the Idaho Safe and Drug-Free Schools Program include the following features:

- 1. Districts will develop a policy and plan that will provide a guide for their substance abuse programs.
- 2. Districts will have an advisory board to assist each district in making program decisions.
- 3. The district substance abuse programs will be comprehensive to meet all student needs. This includes prevention, student assistance programs that address early identification, referral, and after care.
- 4. Districts will submit an annual evaluation of their program effectiveness to the State Department of Education.

Districts also must meet the following federal requirements to receive funds from the U.S. Department of Education through the Title IV Safe and Drug-Free Schools Community Act, which are used in concert with state funds:

- 1. Districts will base programs on a thorough assessment of information about the drug and violence problems in the school and communities served.
- 2. Districts will, with the assistance of a local or regional advisory council, establish a set of measurable goals and objectives and design programs to meet those goals and objectives.
- 3. Districts will design and implement activities based on research or evaluation that provides evidence that the strategies used prevent or reduce drug use, violence, or disruptive behavior among youth.
- 4. Districts will evaluate programs periodically to assess progress toward achieving goals and objectives; use evaluation results to refine, improve, and strengthen programs; and refine goals and objectives as appropriate.

### III. FUNDING CATEGORIES

- 1. **School District Flow-Through** 95% of the total funding is distributed to school districts through a combination of a base amount of \$1,500 and a prorated amount based on each district's prior year's average daily attendance.
- 2. **Program Administration** An administrative fund of \$100,000 is provided for the Safe and Drug-Free Schools Program administration, technical assistance for school districts, all Safe and Drug-Free School Advisory Board expenses, and the statewide Substance Use and School Climate Survey.
- 3. **Discretionary Trainings/Grants** \$207,500 goes to the Idaho Safe and Drug-Free Schools discretionary funds, which includes \$80,000 distributed annually to the Commission on Hispanic Affairs and the rest designated for non-profit services working with public schools to prevent alcohol, tobacco, or drug abuse among students in K-12 schools.
- 4. **Department of Law Enforcement** The Legislature also directed that \$250,000 "...shall be remitted annually to the Department of Law Enforcement to increase toxicology lab capacity for drug testing of juveniles."

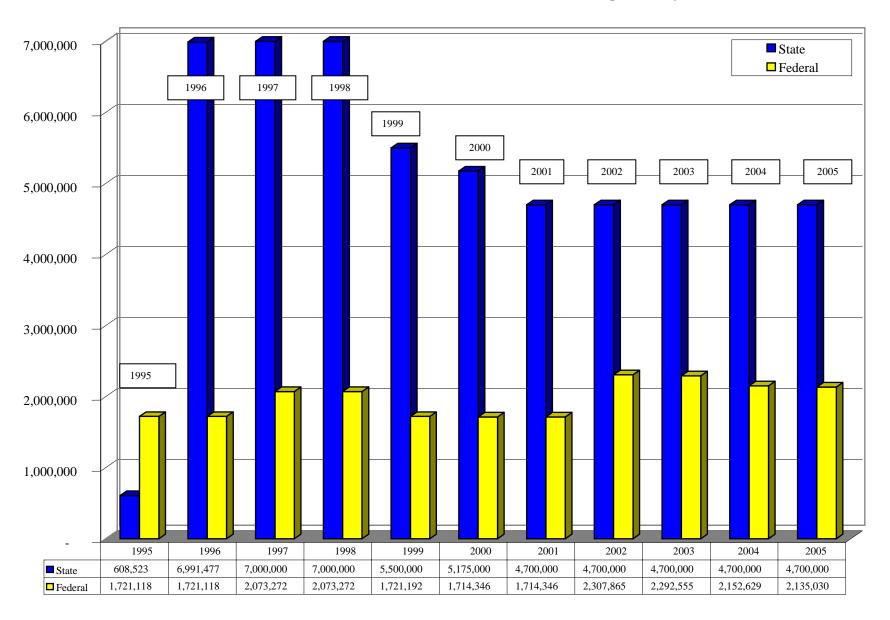
# **IDAHO PUBLIC SCHOOLS**

# Safe And Drug Free Schools State Tobacco Tax and Federal Title IV Appropriation Fiscal Years 1995-2005

Period	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Appropriation	\$608,523 Emergency Appropriation	6,991,477	7,000,000	7,000,000	5,500,000	5,175,000	4,700,000	4,700,000	4,700,000	4,700,000	4,700,000
Plus Revenue (to 000)											
Interest from Fund Balance	37,616	350,865	192,698	188,563	94,125	52,496	55,526	53,589	52,396	33,979	52,366
Income-Tobacco Products	381,801	238,794	244,529	250,907	269,028	273,983	290,201	308,076	333,292	392,080	410,532
Income Cigarette Tax	6,537,616	4,454,636	4,460,431	4,454,842	4,313,947	4,355,669	4,170,057	4,177,337	4,312,790	4,252,143	4,209,882
Income-General Fund	-	-	-	500,000	-	200,000	-				
Income-Lottery Winnings	-	-	-	-			125,877	162,453	146,965	95,448	5,058,570
	Note 1				Note 2	Note 3				Note 4	
Total Revenue Available	6,957,033	5,044,295	4,897,658	5,394,312	4,677,100	4,882,148	4,641,661	4,701,455	4,845,443	4,773,650	9,731,350
Note 1: There was no spending authority authorized for the period.											
Note 2: The tax from lottery winnings was not deposited into SDE.											
No Mechanism put into place for transfer of the money from Tax Commission to the SDE.											
Note 3: Mechanism to transfer lottery winnings from Tax Commission to SDE effective FY 2001.											
Note 4: Because of the new cigarette tax and the uncertainty of revenue to be generated, allocation to school districts was \$4.5 million for 2003-2004.											
Comprehensive tracking began in 1997-1998											

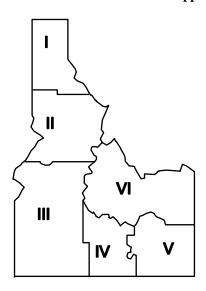
STT Overview-2005-06 LegRpt

# **State Tobacco Tax and Federal Title IV Funding History**



### REGIONAL CLASSIFICATION AND DISTRICT NUMBERS

School Districts are further classified as belonging to one of six geographical regions in the state. These regions follow school district boundaries as opposed to county boundary lines.



## REGION I (13 Districts)

041 St. Maries

392 Mullan

393 Wallace

394 Avery

044 Plummer/Worley 083 West Bonner County 084 Lake Pend Oreille 101 Boundary County 271 Coeur d'Alene 272 Lakeland 273 Post Falls 274 Kootenai 391 Kellogg

### **REGION II (15 Districts)**

171 Orofino 241 Grangeville 242 Cottonwood 281 Moscow Moscow Charter School 282 Genesee 283 Kendrick 285 Potlatch 287 Troy 288 Whitepine 302 Nezperce 304 Kamaiah 305 Highland 340 Lewiston

# REGION III (31 Districts

001 Boise

Anser Charter School Hidden Springs Charter

002 Meridian

003 Kuna

011 Meadows Valley

013 Council

071 Garden Valley

072 Basin

073 Horseshoe Bend

131 Nampa

Liberty Charter School

132 Caldwell

133 Wilder

134 Middleton

135 Notus

136 Melba

137 Parma

139 Vallivue

191 Prairie Elementary

193 Mountain Home

221 Emmett

363 Marsing

364 Pleasant Valley

365 Bruneau-Grand View

370 Homedale

371 Payette

372 New Plymouth

373 Fruitland

421 McCall-Donnelly

422 Cascade

431 Weiser

432 Cambridge

433 Midvale

Reg Map with Charters

### REGION IV (22 Districts)

061 Blaine County 121 Camas County

151 Cassia County

192 Glenns Ferry

231 Gooding 232 Wendell

233 Hagerman

234 Bliss

261 Jerome

262 Valley

312 Shoshone

314 Dietrich

316 Richfield

331 Minidoka County

411 Twin Falls

412 Buhl

413 Filer

414 Kimberly

415 Hansen

416 Three Creek

417 Castleford

418 Murtaugh

596 ID School for the Deaf and

the Blind

### REGION V (14 Districts)

021 Marsh Valley

341 Lapwai 342 Culdesac

025 Pocatello

033 Bear Lake

052 Snake River

058 Aberdeen

148 Grace

149 North Gem

150 Soda Springs

201 Preston

202 West Side

351 Oneida

381 American Falls

382 Rockland

383 Arbon Elementary

# REGION VI (19 Districts)

055 Blackfoot

**Blackfoot Community Charter** 

059 Firth

060 Shelley

091 Idaho Falls

092 Swan Valley

093 Bonneville

111 Butte County

161 Clark County

181 Challis

182 Mackay

215 Fremont County

251 Jefferson County

252 Ririe

253 West Jefferson

291 Salmon

292 South Lemhi

321 Madison

322 Sugar-Salem

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